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Emerging Contaminants - The New Frontier -



What is an Emerging Contaminant?

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- Chemicals & materials with:
 - Perceived or real threat to human health or environment
 - Either no peer reviewed health standard or an evolving standard

May have:

- Insufficient human health data/science
- New detection limits
- New exposure pathways



National & International Interest

- National Geographic Magazine-Oct 06
- USGS Survey of 139 streams in 30 states
 - ECs found in 80% of streams
- Renewable Nat'l Resources Foundation Report
- European Union REACH
 - Unless pre-registered, chemicals can't be sold
 - Tox data must be submitted to European Chemicals Agency
 - If toxic, mutagenic, or carcinogenic, more data required



How Can ECs Affect DoD?

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Adverse health effects on operating forces, DoD employees, and/or public

- Human health protection paramount

- Reduced training/readiness
 - Restrictions on use of ranges
- Restricted or non-availability of material
 - Adverse impact on mission-critical applications & industrial base
- Increased O&M and/or cleanup costs
 - Resource drain from mission needs

Examples – Past & Present

- Ozone Depleting Substances Refrigerants, fire suppressants, solvents...phased out of production!
- **Perchlorate -** Munitions/propellant oxidizer...very low toxicity levels being set by states (2 ppb in MA)
- **Hexavalent Chromium** Heavy metal used in DoD systems/platforms...recent, revised 10-fold reduction in acceptable exposure level
- **PBDEs -** Fire retardants...EU banned in July 06....states following with legislation
- Naphthalene Component of JP-8/fuels used throughout DoD...proposed as a carcinogen by EPA...low toxicity levels could have major impacts



Imagine

if the largest industrial complex in the nation could..

- Predict which chemicals it uses or might use pose human health and environmental risks due to new science or regulatory status.
- *Develop* a consensus evaluation of types & magnitudes of the risks in using/releasing the chemical.
- Develop risk management options and invest in highpayback actions.
- Achieve and measure risk reduction.

EC Directorate Strategic Priorities



EC Tracking Process

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Risk Management Options to EC-IPT

Phase I EC Impact Assessment

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3. Results

- Decision Move to Action List?
- Initial Risk Management Options

Plotting EC Risk to DoD

- High risk at top right
- Risk management actions move ECs to lower left…lower risk
- Seek to quantify risk reduction



Integrated Risk Management

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RM Options

- Fill tox science gaps
- RDT&E
- Material substitution
- Process changes
- Regulatory engagement
- Stockpile material
- Exposure assessment & monitoring
- Personal Protective Equipment (PPE)
- Acquisition changes
- Benchmark with industry
- Risk communication
- Training

TCE Phase 1 Impact Assessment

Completed October 2006

- ♦ ES&H
- Readiness & Training
- ▲ Acquisition/RDT&E
- O&M of Assets
- † Cleanup



EC Watch List

- Tungsten & alloys
- Tetrachloroethylene
- Dioxin
- N-nitrosodimethylamine (NDMA)
- 1,4-dioxane
- 1,2,3-trichloropropane (TCP)
- Nanomaterials

- Perfluorooctanoic acid (PFOA)
- Dichlorobenzenes
- Beryllium
- Polybrominated biphenyl ethers (PBDEs)
- Di-nitrotoluenes (DNT)
- Naphthalene
- Lead
 Recently added

Notes: - Impact assessments underway for all ECs except nanomaterials.

EC Action List

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- Perchlorate
- Royal Demolition eXplosive (RDX)
 - Cyclotrimethylenetrinitramine
- Trichloroethene (TCE)
- Hexavalent Chromium
- Naphthalene

Recently elevated from Watch List

Notes: - Some risk management actions underway including research on toxicity, substitutes, & treatment.

Perchlorate Risk Management Actions

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DoD & EPA synchronized policies

- Requires sampling in various media
- Sets a "level of concern" based on NRC peer review
- California Site Prioritization Protocol
 - Joint DoD-State initiative to cull & prioritize sites for sampling & risk management
- Army-Hughes Perchlorate Substitution Studies
- SERDP/ESTCP Treatment Studies
 - Drinking water, wastewater, contaminated sites

EC Research Needs

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Toxicology & Risk Assessments

- Identify science gaps & conduct toxicity studies

Material Substitutions

- Green Chemistry considerations...use less toxic chemicals where possible
- Life-cycle cost analyses in acquisition

Treatment for releases

- Air, drinking water, wastewater, and contaminated sites

ECOS-DoD Work Group Issues & Products

- Issue: How do states define ECs? What are ECs of concern?
 - Product: State EC Survey
- How can states & federal agencies send a consistent risk message to the public?
 - Product: Risk communication paper
- What values should be used if no IRIS value?
 Product: Provisional toxicity values paper
- What conditions, requirements, authorities influence the decision to expend funds on EC response when threat to human health is not clear?
 - Product: Action triggers paper



- EC management requires a new paradigm
 - Proactive vice reactive
 - Make targeted investments before regulatory action
 - Base decisions on life cycle costs
- Efficient process being established for tracking, assessing and developing risk management options
 - Leverages existing assets/resources
- Potential large payback
 - Protects people, mission and assets

Questions & Discussion

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EC Risk Management Requires a New Paradigm



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BACKUP SLIDES

EC Action Triggers Issue Paper

- Issue: What conditions, authorities, considerations help determine whether to take response actions for ECs w/o risk levels or regulatory standards?
- Existing laws provide authorities & flexibilities to both DoD and regulators to act...but
 - Considerable professional judgment required
- Four typical scenarios identified
 - Covers human health risk only

Typical EC Scenarios

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	ECs Present at Levels Requiring Action ¹	ECs Present But Necessity for Action Uncertain
Other contaminants present at levels requiring action	Scenario 1	Scenario 2
Other contaminants not present or at levels not requiring action	Scenario 3	Scenario 4

¹ Requiring action means that EC levels are such that the parties agree

EC Action Triggers Issue Paper

- Based on site history, determine if real or suspected release
- Determine toxicity use Provisional Values Issue Paper
 - Identify science gaps, if any, to regulators
- Determine if pathway & receptor exist
 - If yes, assess risk using best data and take appropriate response actions
 - If no...it depends
 - Possible delay in action if toxicity unclear
 - Possible risk management actions
- Where agreement can't be reached, parties reserve rights under existing laws

EC Risk Communication Paper

- Issue: How should we communicate EC issues & risks consistently to the public?
- DoD and regulators need to engage early and develop a common message
- We need to be transparent on what is known and not known (e.g., uncertainties)
- The paper contains a template for developing EC information for the public

EC Provisional Values Issue Paper

- Issue: How should we determine toxicity for ECs not in IRIS?
- EPA Hierarchy provides starting point
 - IRIS
 - Provisional Peer Reviewed Toxicity Values (PPRTVs)
 - Other Federal/state values (ATSDR-MRLs, CA-EPA)
- Agencies free to use best available, *peer reviewed* data...avoid use of non-peer reviewed
- Toxicity assessments should be transparent, publicly available, & consistent with duration of exposure being assessed